

Friendship Heights TAP

ULI WASHINGTON

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TAP Scope

- Future of retail
- Generating affordable housing
- Meet District's economic and social recovery COVID-19 goals
- Grow Metrorail and Metrobus ridership and best leverage its transit assets
- Considerations for building heights and floor area ratios
- Incorporating design techniques that provide density transitions
- Streetscape, roadway changes, open space, and placemaking improvements
 - Enhance the character of the area
 - Improve access to the Metro entrances and bus facilities

- New Metro bus facility location and improvements to bus loop
- Collaboration to create a cohesive approach to redevelopment



Agenda







Consensus on issues and opportunities







Residents | Civic Leaders | Advocates | DC & MD Housing, Economic Development, and Transportation Agencies | WMATA | Property Owners | Developers | Retail Brokers



What We Heard from Stakeholders

Consensus among owners, residents and officials – no one likes the status quo



Agenda







What We Saw: Existing Conditions

- No "there" there and no sense of place
- Plenty of transportation, but low visibility and problematic circulation: vehicular and pedestrian
- Impenetrable super blocks, uninviting public realm
- Retail collapse: changing consumer behaviors, competition
- Reduced land values and rents: an opportunity
- Potential redevelopment sites, but few actual plans in the works



A Vibrant and Inclusive Neighborhood at Friendship Heights

- Place: Activated streets and public spaces
- Circulation: Complementary bus, bike, pedestrian, and car circulation; improved access to Metro
- Development: Mixed-use housing/retail/office opportunities
- Equity: Supported affordable housing and small-scale retail for local businesses

New Framework: Visions for the Future Option A*

Bus garage moved across 44th St. to Lord & Taylor site



Framework for a Vibrant and Inclusive Neighborhood at Friendship Heights

> Place Circulation Development

> > Equity



Places Diagram Option 1 - Bus Facility moved across 44th St

New Framework: Visions for the Future Option B

Bus garage on current site



Framework for a Vibrant and Inclusive Neighborhood at Friendship Heights Place Circulation Development Equity



Places Diagram Option 2 - Bus Facility remains on current site

Agenda





Existing Transportation Context

- Pedestrian crossings are wide and difficult especially Wisconsin & Western Ave.
- Limited bicycle facilities
- Constrained bus operations at existing bus loop at Western and Wisconsin Ave.
- Existing WMATA bus garage on 44th Street provides minor bus maintenance, refueling, overnight storage and bus driver services
- Off-street parking is abundant with off-street garages on Jenifer Street and within Mazza Gallerie and Chevy Chase Pavilion
- Five portals to Friendship Heights Metro but poor visibility and utilization

- Wisconsin Avenue curbside currently serves on-street off-peak parking and bus stops in select locations
- Similar average daily traffic along Western (4-lane cross-section) and Wisconsin (6-lane cross section) --approx. 23,000 daily vehicles





Credit: ULI

Potential Transportation Opportunities

- Mid-block crossings with curb extensions along Wisconsin
- Additional bicycle facilities on 44th St. south to River Rd., provide more awareness of connection of Jenifer St. to the east to 41st
- Restrict on-street parking on Wisconsin to create flexibility for bus layovers, parklets, pick up/drop off, bicycle facilities
 - Investigate feasibility of separated bicycle facility
 - Investigate feasibility of reducing to 4 lanes (volumes similar to Western Avenue)
- Improve current bus loop with investment in physical appearance and potentially move existing bus routes to on-street curbside locations along Wisconsin Avenue, Western Avenue, and Jenifer Street
- Provide an alternative location for the bus maintenance garage, potentially at the Lord & Taylor site
- Augment Friendship Heights Metro portal to the south near Ingomar Street with escalators/steps and signature entrance
- Implement strategy to create **bolder presence for Metrorail portals**



Credit: ULI

Potential Bus Garage Routing & Pedestrian Crossings



Existing Metrobus System



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Bus Loop Options

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Credit: <u>hh oldman</u>



Credit: Leif Jørgensen



Credit: Chris Yarzab

A: <u>Renovate existing bus loop</u> The existing can remain and renovated to address operational issues and be recreated into a signature transit amenity

B: <u>Create a new bus loop</u> Create a new, off street loop using the Homeplate site and create a signature public amenity adjacent to a new park/plaza.

C, D, E: <u>Curbside Bus Facility</u> These options take advantage of curb side opportunities to allow for bus stops, amenities as well as additional space for layover.

Bicycle Network Opportunities



Map Legend

Cycle Routes:

- Bike Lane
- Protected Bike Lane
- Off-Street Trail
- Mountain Bike Trail
- ····· On-Street Signed Route
- --- Shared Lane (Sharrow)
- Contraflow Lane
- Trail Access Point
 Capital Bikeshare
 Fix-it Stand
 Bike Sales & Repairs
 Bike Rental
 Secure Bike Parking
 Potential New Bicycle Circulation

Bicycles and Micro-Mobility Strategy



Reinforce and extend the existing (N-S, E-W) bicycle facilities that exist

Investigate long-term potential for bicycle facilities on Wisconsin Avenue

Disperse bicycle racks to coincide with new park and new bus loop areas. Relocate and expand Capital Bikeshare in park area

Implement mobility zones adjacent to bicycle areas



Credit: Mds08011



Credit: <u>Raysonho</u>



Credit: Leif Jørgensen

Demographics

- Median household income in the study area is \$168,417, well above the city-wide median of \$86,420 but comparable to Bethesda (\$164,142)
- The residential population is much smaller than competing commercial corridors there are just 540 residents in the DC study area plus 5,400 on the MD side of Friendship Heights compared to 63,195 in Bethesda
- There is a higher share of seniors in study area 29% of residents are age 65 or over, compared to 19% in Bethesda and 12% in the District of Columbia



Apartment Market

- Friendship Heights is a NORC (Naturally-Occurring Retirement Community)
- Multifamily housing in Friendship Heights concentrated on MD side mostly older buildings
- Over 38,000 market-rate multifamily units have been built in the District of Columbia from 2010-2020 – *none of these units are in the study area*
- No Inclusionary Zoning (IZ) units have been built in study area
- Most recent apartment development was Wisconsin Place in 2008 rents average \$3.20/SF
 - High concentration of seniors almost no Millennials
- New multifamily development occurring south of study area in Tenleytown
- There is an opportunity to develop more rental housing in this market, but new apartments in Friendship Heights will be priced at a discount to Bethesda (\$3.60/SF) before area improvements due to weaker market conditions and larger unit sizes (\$3.35/SF+)
- Achievable rents suggest perceived land values may be higher than real underlying values

For-Sale Market

- Housing market dominated by single-family
- Desirable area for families due to quality of schools
- New development has been limited historically last new condo built in the area was Chase Point Condos in 2007
- Lack of affordable housing in this area of the city
- Condo resale prices in the 20015 ZIP Code track similar to city-wide average
 - Chase Point Condos in Friendship Heights has trended higher
- New-build condos in Friendship Heights could achieve pricing at \$850/SF+, geared toward empty-nesters

Resale Condo Price/SF Trend



Office Market

- Office market regionally has been impacted by the pandemic and future space needs by tenants is uncertain
- Friendship Heights (DC & MD) does not have a sizable office market (3.4M SF) compared to Bethesda (10.4M SF)
- Vacancy in Friendship Heights (18.1%) is higher than the overall District of Columbia market (13.8%) or Bethesda (11.1%)
- Office use is important to generate daytime traffic for retail
- No new office has been built in the study area in over a decade
- Medical office users are actively looking in the study area
 - Current zoning does not allow medical office use as of right



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Credit: ULI

Retail Market

- Friendship Heights was once a regional retail center with four department stores, but now is a "retail graveyard"
- Tweener market with 1.2M of retail space, compared to Bethesda (1.5M SF) and Georgetown (2.2 M SF)
- Nearly 50% vacancy (500,000+ sf) Lord & Taylor closed, Mazza mostly vacant, low occupancy at Chevy Chase Pavilion.
- No new retail development in study area in over a decade
- Retail rents range from \$40 \$60/SF for well-located space, a 40%+ discount compared to Bethesda Row



Densification

& Heights

- Highest density concentrated around metro and highly trafficked roads (Wisconsin & West Ave)
- Existing zoning allows for buildings up to 65'.
 - Change zoning to target tallest buildings (up to 130') adjacent to transit
- Buildings stepping down from the core to a more modest height and density that connects to the surrounding single-family neighborhoods





Key Uses

- Significant housing potential: will be the largest amount of new FAR built
- Housing should be targeted at primary demographic segments already in Friendship Heights: Mature and Family households (unlikely to be strong immediate demand for younger renters or buyers today)
 - Mix of Housing Types: Multifamily high-rise, midrise and transitional housing forms adjacent to existing single family
 - Unit sizes may be larger to accommodate empty nesters and families
 - Amenities should meet needs of families and seniors
- Increases in density may not stimulate high-rise construction at present
 - Existing and projected rent levels may only support stick built midrise until market stabilizes and retail improves
- Key inflection point exists now with Mazza Gallerie and Lord & Taylor site
 - Redevelopment options should be near term
 - An extended process to achieve higher density through a Small Area Plan (SAP) may result in development under existing height and density limits
- WMATA: consider possible partnership with Booeymonger site to catalyze Jenifer street neighborhood retail
 - Possibly phase total site development to allow portions to happen more quickly.

Housing Framework

Affordable Housing Opportunity – Typology & Target Market

- Variety of building forms that target seniors and families
 - High-rise, mid-rise, missing middle forms; for-sale and rental options
 - Larger family-oriented units
 - Senior housing
 - Mixed income with workforce components: Lindley model 60/20/20
- Limited public land suggests significant subsidy or incentives required above IZ levels e.g., Bonifant in Silver Spring
- Creative thinking on nontraditional subsidy to maximize production
 - Purchase of private land with federal American Rescue Plan dollars
 - Long term tax abatements
 - Bond issuance for both equity and debt financing (new MoCo model)
- Services provided to meet needs of new residents: senior center / library / day care to serve residents, building
 equity and community
- Mayor's housing goals place priority on housing affordability
- Community consensus
 - The community recognizes need for change: timing is right for new development, including affordable housing
 - Meaningful community engagement needed to achieve diversity and inclusivity



The Bonifant in Silver Spring, MD Credit: <u>Farragutful</u>



The Lindley in Chevy Case, MD Credit: EYA



Key Uses

- Office will remain a key part of Friendship Heights, but will not drive the first phase of new development
 - Focus on the existing office stock
 - If an anchor tenant were to be secured for an office building, could help drive daytime traffic, e.g., a District agency relocating to Friendship Heights
- Medical office
 - Of interest to developers and current owners/operators on both DC and MD sides of Friendship Heights
 - Parking challenge
 - Retail impacts



History & Context

Retail

The Start: A Suburban Commercial Core

Despite local density, retail customers were suburban in nature – vehicular focused.

Retail Expansion Over Time

Vashingtor

- Large master-planned mixed-use projects in other regional areas were able to establish more cohesive human-scale environments and draw a critical mass of quality national retailers.
- Today's regional soft-goods destinations include Bethesda (within 2-miles of Friendship), Tysons, and Georgetown.

What Will Be Required: A Transformed Merchandising Mix

- Consumers are changing the way they use retail, and the community needs are returning to a time of experience and service-oriented retail.
- These uses will thrive in a pedestrian-first place.

sources: Greater BCC Chamber of Commerce: Gooale Maps





Circa 1970s - Streetcar Stop: current site of the Metro Bus Loop & The Collection

Competing Commercial Cores - Bethesda as the Regional Shopping Destination



Key Uses

Retail

Critical Take-Aways

- Establish concentrated collection of street retail / food and beverage
- Retain some anchor locations
- 150 200,000 sf total; 1-2 anchors





Key Uses Retail

Immediate opportunities:

- Wayfinding
- Identity
- Comfort-based public spaces

Future opportunities:

- Traffic / Sales
- Circulation / Small Blocks
- Human scale
- Streetscape redevelopment

What will be required:

 Assistance for local businesses owned by underrepresented populations, particularly the first movers









Bethesda Row - Bethesda, MD

Key Uses

Public Spaces / Community

Critical Take-Aways

- Create core (but protected) retail adjacent public spaces
- Develop frictionless streets



Credit: ULI



Credit: ULI





Key Uses

Public Spaces / Community-Building

Immediate opportunities:

- Re-establish place: branding, wayfinding, crosswalks, comfort
- Utilize existing vacant lots for recurring community events.
- Windows/Storefronts of vacant retail bays for visual branding, education, and/or engagement.

Future opportunities:

- As redevelopment occurs establish core intimate public spaces.
- Create opportunities for **all-ages play** and entertainment.
- Addition of a true civic-use that would be attractive to all residents.

What will be required:

- Engaging the broader community
- Cross-jurisdictional collaboration
- Continued care of place









Willie "Woo Woo" Wong Playground - San Francisco



Outdoor Lighting Perspectives – Minneapolis, MN





Klyde Warren Park, Dallas, TX

Agenda





Goals of Stakeholder Engagement

- Continue the conversation
 - This TAP is just the beginning
- Reimagine the narrative and identity of Friendship Heights
 - Friendship Heights is a **neighborhood of people**
 - Defining a new "sense of place"
 - How to support and retain current residents and visitors
 - How to **attract new** residents, shoppers, workers, and visitors
- Inspire the community, property owners, and agency partners to develop an authentic vision that is transformative, inclusive, and resilient
 - Acknowledge what is NOT working
 - Uplift what IS working
 - Make room for CHANGE
 - Collective Action --> Collective Prosperity





Engaging Across Jurisdictional Boundaries

- Foster cross-jurisdictional collaboration between public sectors
 - Continue DC/MD interagency dialogue that has started as part of TAP
 - Build relationships and partnerships for joint planning and problem solving along the border (Friendship Heights, Silver Spring, Takoma Park)
- Unique opportunity to create a Friendship Heights Alliance that is initially comprised of DC/MoCo business and commercial property owners (Tysons Partnership)
 - First step in the creation of a formal BID
 - Strong interest from private sector on cross-sector collaboration
 - Precedent: Takoma Main Street (overlaps DC and MD businesses)
 - Several property owners are active in other BIDs and know their value
 - Opportunity to leverage neighboring Tenleytown Main Street for early-stage guidance
 - Convene regular meetings of business and commercial property owners
 - Establish and fund a small budget with contributions going towards small studies, activations, etc.
- Business-focused stakeholder group for engagement with the community & public sector
 - Opportunity for more regular connection with ANC
 - Formalized body that can engage with OP, other relevant agencies and future public processes

Engaging Local Residents and the Broader Community

- Engagement should encompass broader, intentional outreach & community-building over time
 - Cultivate within the community among a larger and diverse group of residents
 - Build trust among/between neighbors AND with the business community AND the public sector
 - Opportunity for cross-jurisdictional and cross-neighborhood relationship-building
 - Public initiatives, such as a Small Area Plan, can integrate into, but not govern, an engagement plan
- Opportunity to:
 - Acknowledge the good, bad, and ugly of Friendship Heights' history (e.g. Belmont)
 - Bring to light neighborhood views of current challenges and opportunities
 - Collaborate to shape and build consensus among stakeholders for a future vision of place
 - Build energy and momentum around future change
 - Define what it means for Friendship Heights to be a neighborhood that welcomes change in its various forms (new housing, new retail, new people)



Engaging Local Residents and the Broader Community

- Community Conversation Series (education + dialogue + relationship-building)
 - History of Friendship Heights
 - Changing Nature of Retail
 - Housing and Equity
 - Placemaking Neighborhood Identity, How to be a Welcoming Place for All
- Community Needs Survey
 - As we reimagine what Friendship Heights can be, what would be most meaningful for the residents who live here?
 - What does the community want to **own** as Friendship Heights' "thing"?
- Community-designed "activations" that occupy space and allow people to come and linger (rather than pass through)
 - Opportunities to leverage underutilized sites, such as the Home Plate site
 - Temporary streetscape activations
- Continue the dialogue between TAP-convened stakeholder groups and OP
 - Diverse perspectives in the housing advocacy space
 - Neighborhood-adjacent partners (e.g. Tenleytown Main Street)
 - Other organizations who support local retail (e.g. WACIF)

Reimagining Friendship Heights

From Regional Shopping District to Vibrant, Connected, Inclusive Neighborhood

Opportunities for Action

Immediately

- Establish Friendship Heights Alliance (DC & MD)
- Foster cross-jurisdictional planning
- Begin community engagement
- Activate streets for pedestrians
- Pop-up activities in underutilized public or private spaces
- DC to engage with current owners re: affordable housing financing tools

Short Term

- Improvements to pedestrian retail loop
- Improve **bus loop** facilities
- Create bus/bike lanes
- Establish appropriate zoning/height density based on market needs
- DC to engage with new owners: re: housing plans & assistance

Medium Term

- Decide better alternative for bus garage
- If L&T begin planning for garage with development above, focus on housing incentives
- If not L&T redevelop on site, housing above
- Relocate or split bus **loop** facilities



To sign up for email notifications from the DC Office of Planning on future planning activities in Friendship Heights: <u>https://publicinput.com/FH-TAP</u>

Contact below with questions for ULI: Georgia.Gempler@uli.org

