Lid Case Studies Urban Systems

Minnesota Department of Transportation TAP

Metropolitan Design Center University of Minnesota

May 25, 2016

1938 - FDR Expressway - New York, NY (Deck) 1950 - Brooklyn Height Promenade - Brooklyn, NY (Deck) 1970 - Lytle Park - Cincinnati, OH (Tunnel) 1976 - Jim Ellis Freeway Park - Seattle, WA (Tunnel) 1982 - Arlington Gateway Park - Rosslyn, VA (Bridge) 1984 - Copley Park Project - Boston, MA (Tunnel) 1985 - Aurbrey Davis & Luther Burbank Lid - Mercer Island, WA (Tunnel) 1985 - Sam Smith & Jimmy Hendrix Lid - Seattle, WA (Tunnel) 1990 - Margaret T Hance Park - Phoenix, AZ (Tunnel) 1992 - Leif Erickson Park - Duluth, MN (Tunnel) 2000 - Riverfront Park & Founders Bridge - Hartford, CT (Tunnel) 2004 - Millenium Park - Chicago, IL (Tunnel) 2004 - I-670 Cap at Union Station - Columbus, OH (Bridge) 2006 - South Riverside Park - Trenton, NJ (Tunnel) 2006 - 5th Street Bridge - Atlanta, GA (Sidewalk Expansion / Bridge) 2008 - Rose Kennedy Greenway - Boston, MA (Tunnel)

2012 - Klyde Warren Park - Dallas, TX (Tunnel)

2012 - Teralta Park - San Deigo, CA (Tunnel)



Jim Ellis Freeway Park - Seattle, WA



Freeway Park Association

Brooklyn Heights Promenade - Brooklyn, NY



Cost Breakdown	Expansion	Funding
- NA	• None	 \$11.6 million allocated to study rehabilitatio alternatives for the deck
Ownership	Maintenance	Ventilation
	NYC Parks and Rec	

Benefits

Funding

Ventilation

None

\$5.5 million – Federal Highway Administration

\$4.2 million – City of Seattle for municipal

\$4.1 million — King County-Approved Forward

American Legion (funding for the parks)

\$9 million – Private developers

Thrust Park Bonds, CBDC funds, municipal and

interstate highway funds, Metro, HUD Open

Space, Interagency Outdoor Recreation, and

and State Washington DOT funds

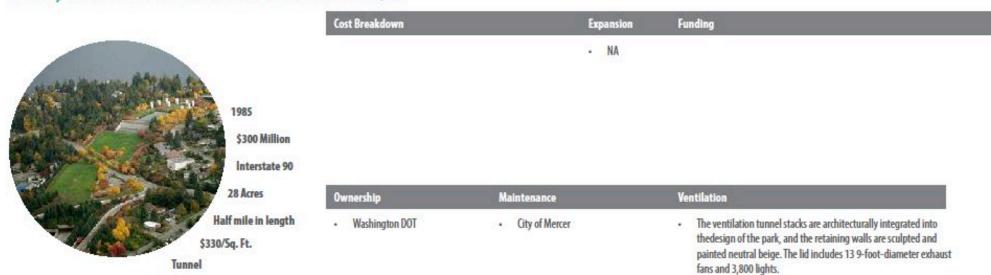
parking garage

- Park is a value addition for the residents, shoppers, downtown office workers, and visitors.
- Municipal parking garage benefits from its link with the park as well as to the reestablishment of pedestrian access between First Hill and downtown.
- The park provides a passive space for residents, shoppers, downtown office workers, and visitors to enjoy while adding value to the Park Place building, which ultimately increases property tax revenues.
- Was the first project in the United States whose merits convinced city, state, and federal agencies plus private developers to convert freeway airspace to an open oasis that is usable for its citizens.

Benefits

- Through public pressure, communities can impact the design or redesign of freeways, and ultimately improve their quality of life through the public funds invested for improved transportation infrastructure
- Provides waterfront visibility for residents

Aubrey Davis Park/West I-90 Lid Park - Mercer Island, WA



Leif Erikson Park - Duluth, MN



Cost Breakdown	Exp	ansion	Funding	Be	nefits
 \$45 million - rail relocation \$3.8 million - Leif Erickson Park, including park restoration, bike/ped path andlandscaping \$23 million - Leif Erickson Park tunnel (1,480' long) \$10 million - Lake Place Park (3 acres) 		NA	 Federal and state motor fuel tax Federal government paid for 90% of the project Interstate substitution (I-Sub) funds State funds (10% of total project) 	al government paid for 90% of the project In this case, th tate substitution (I-Sub) funds turned a maj funds (10% of total project) invested in the now a tourist of	
Ownership	Maintenance		Ventilation		months. Freeway and park deck design recon
Minnesota DOT FHWA	Duluth Parks and	Rec	- NA	•	to Lake Superior Air quality was ultimately improved, the downtown, reducing the amoun

Benefits

- Reconnects communities
- Curbs noise & air pollution
- Football and soccer fields, three baseball diamonds, two outdoor basketball courts, four tennis courts that might double as skateboard arenas, a sheltered picnic area, children's play equipment, bicycle and pedestrian trails - all this on 24 acres with a view of the Cascades, the Olympics and the downtown high-rises of both Bellevue and Seattle.

onnected Community leadership is extremely important. anized against the initial design of I-35 and ultimately investment into city renaissance. Millions have been ewery District since completion of the project. Duluth is ng thousands from the Twin City area during the summer

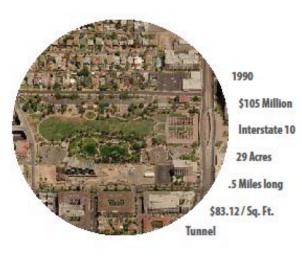
onnected downtown with the lakefront, providing access

ed, since the tunnels allowed for through traffic through unt of start/stop traffic congestion

Rose Fitzgerald Kennedy Greenway - Boston, MA

		Cost Breakdown	Expansion	Funding	Benefit
	2008 \$40 Million	 \$40 million (of the \$14 billion Big Dig cost.) 	 1984 First expansion linked the park with a residential neighborhood and a retirement community. 1988 Second expansion for construction of 370,000sq. ft. convetion center - increasing length to 1500 feet. 	Federal & State Agencies	 Rec Imp 250 Acc dist Air con
	Interstate 93	Ownership	Maintenance		Ventila
Sa Contraction of Sa Contracti	30 Acres 1.5 Miles long 10.61/Sq. Ft. el	Massachusetts Turnpike Authority	 The non-profit Rose Fitzgerald Kennedy Greenway Corby the Turnpike Authority, the City of Boston, and the Coversee maintenance, fundraising, and programming of In 2008, the State Legislature confirmed the Conservan Rose Kennedy Greenway and established a 50%-50% proven successful. Today, each dollar from the state is leprivate support. 	Commonwealth of Massachusetts to the Greenway parks. Icy as the designated steward of the ublic/private funding model that has	To and arcl ven Tun foo

Margaret T Hance Park - Phoenix, AZ -



Cost Breakdown	Expansion	Funding	Benefits
 \$100 million for decking structure \$5 million for park City pays \$300/year for a 50-year air rights lease from the State, the City maintains all park facilities 	 1984 First expansion linked the park with a residential neighborhood and a retirement community. 1988 Second expansion for construction of 370,000sq.ft. convetion center - increasing length to 1500 feet. 	 \$92 million – FHWA for decking structure \$8 million - State and additional discretionary funds \$5 million - City for park deck 	 Catalyst for commercia Public support and Inte Waterproofing is a maj Lighting can be a poter Design of Exit ramps is Immense public support through the heart of the Deck park has been a case
Ownership	Maintenance	Ventilation	 surrounding area. Deck has experienced s
City rents air rights from the State	City of Phoenix	Smoke stacks	 Lighting can be a poter Exit ramps are too shar Trees must be carefully

- Reconnected neighborhoods;
- Improved accessibility in/out of downtown CBD;
- 250 acres of parks and open space;
- Access to the river by connecting downtown financial district and East Bay with river front;
- Air quality improvement through reduced traffic congestion

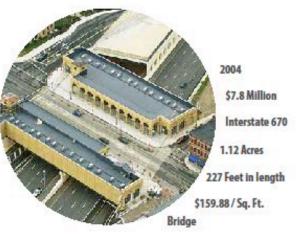
To make the project work on the premium parcel, the architect designed the facility around two 237-ft. high ventilation stacks from the underground Central Artery Tunnel, incorporating the shafts into the building's footprint.

- cial and residential revitalization in surrounding area; nterdepartmental communication key to such projects; ajor concern;
- tential problem when entering/exiting the tunnel; is a major concern for this particular project
- port for the park deck enabled the freeway to be built the City.
- a catalyst for commercial and residential revitalization in
- d some minor leakage from the pond on top.
- tential problem when entering/exiting the tunnel.
- arp and too quick so accidents occur frequently.
- lly and appropriately selected.
- Due to weight limitations, special fills are required much like a green roof;

Klyde Warren Park - Dallas, TX -

	Cost Breakdown		Expansion	Funding			
2012 \$106.7 Million	Total cost of construction: \$1 Cost per Square Foot \$471.0		• NA	including	ls): \$20 million; 50 million;	gow • \$50 • In N in st	0 milli vernn 0 milli March stimu hance
HWY 366	Ownership	Maintenance			Benefits		
5.2 Acres 1,045 Feet in length \$471/5q. Ft. Tunnel	 City of Dallas Texas DoT Klyde Warren Foundation 	behind th Foundation Texas Dep Improvement	is foundation are n, the City of Dallas, t artment of Transpor	tion (The primary movers the Real Estate Council he Dallas Parks Foundation, tation, the Uptown Public wn Dallas, The Real Estate tities.)	 Spurred in excess of \$1 billion in new develops Reconnected districts; Improved accessibility in/out of downtown CB Air quality improvement through reduced traf congestion Additional lids being proposed in other parts or 	D; fic	

I-670 Cap at Union Station - Columbus, OH -



Cost Breakdown			Funding		
 Site Acquisition Cost: \$7,800,000 Construction Costs: \$5,843,000 Superstructure: \$1,693,500 Electrical: \$90,000 Plumbing/sprinklers: \$176,000 Masonry/stone: \$86,000 Fees/general conditions: \$372,000 Finishes: \$210,000 Graphics/specialties (fiberglass panels/columns): \$845,000 	 Tenant improvements: \$2,200,000 Soft Costs: \$1,957,000 Preliminary development zoning: \$28,000 Appraisal: \$4,750 Architecture: \$160,000 Taxes: Ten-year abatement Construction interest: \$450,000 Loan fees: \$98,000 Development fee: \$600,000 Commissions: \$253,000 	Contingency: \$200,000 Other: \$163,000	 City had to gain "air" rightime the highway first w City put up \$325,000 to i City to extend developer for up to a total of 70 yea Developer will pay \$1 ref Cost to retailers about 20 development costs. 	nstall utilities. a 20-year lease for the platforms with up	to sold only the ground at the to 10, 5-year renewable terms te tax abatement for 10 years. rea, in large part due to higher
Benefits				Ownership & Maintenance	Ventilation
	effectively heals part of a 40-year scar that was cre			Continential Real Estate Companies	None

belt highway. Composed of three separate bridges—one for through-traffic over the highway, and one on either side for the retail structures—the Cap provides 25,496 square feet (2,369 square meters) of leasable space. The void caused by the highway-called an "engineered gash" by New York Times architecture critic Herbert Muschamp—has now been transformed into a seamless urban streetscape. While other cities like Seattle and Kansas City have erected convention centers over urban highways, the I-670 Cap is one of the first speculative retail projects built over a highway in the United States.

nillion in highway funds from the state and federal mment through TxDOT, and nearly

nillion from private donations.

arch 2009, the Park was selected to receive \$16.7 million mulus funds that were specifically for transportation ncement construction.

Luther Burbank Park Lid-Mercer Island, WA -



Cost Breakdown		Expansion	Funding
 The lid complex consumes approximately one-tenth of the cost of the seven-mile freeway. \$1.6 billion for entire project (about \$225 million per mile) 		• NA	 The state Department of Transportation, with 90% funding from the federal government, is providing the earth cover and most of the landscaping as part of a \$146 million project that includes the roadway, lid structure and the ventilation building and equipment. Mercer Island expects to spend about \$1 million: approximately half from the 1989 King County open-space bond issue, with the council raising the rest by repackaging existing bonds.
Ownership	Maintenance		Ventilation
Washington DOT	Gity of Mercer		 The ventilation tunnel stacks are architecturally integrated into thedesign of the park, and the retaining walls are sculpted and painted neutral beige. The lid includes 13 9-foot-diameter exhaust fans and 3,800

lights.

Mount Baker Ridge Tunnels - Seattle, WA

	1985 \$400 Million	Cost Breakdown • NA	 Expansion 1440 Ft Bored Tunnel 2000 ft cut and cover Lid Total Distance of Cover Right of Way = 3440 ft or 0.65 Mile 		Funding • NA	Ber	Mit
the second because the second to be	Interstate 90 45 Acres 8400 Feet in length 0/5q. Ft. (approx.)	Ownership Washington DOT	Maintenance City of Mercer 		ventilation fans will be used in the air supply with air quality monitored throughout the		

Benefits

- Reconnects communities
- Curbs noise & air pollution
- Football and soccer fields, three baseball diamonds, two outdoor basketball courts, four tennis courts that might double as skateboard arenas, a sheltered picnic area, children's play equipment, bicycle and pedestrian trails - all this on 24 acres with a view of the Cascades, the Olympics and the downtown high-rises of both Bellevue and Seattle.

fits

Reconnect neighborhoods Mitigate noise

Curb pollution

5th Street Bridge - Atlanta, GA -



Cost Breakdown	Expansion	Funding	Benefits
 Bid Price: \$10,305,379.00 million Supplemental Cost: \$380,113.00 Total: \$10,685,492.00 Total construction cost: \$10,117,213.00 Cost per square foot = \$178.68 per/ft2 	- NA	- NA	 Connects Georgia Tech Campus and the newly area. Acts as an inviting pedestrian connection into Hosts activities such as pregame tailgating presented of the second se
Ownership	Maintenance	Ventilation	
Georgia DOT	• NA	None	

Millenium Park - Chicago, IL -

		Cost Breakdown			Ownership
	\$475 Million Sits above rail station & parking garage	million \$42.9 mi Metra superstructure proposed:\$43 million / Design+ final: \$60.6 million \$39.5 mi Jay Pritzker Pavilion proposed: \$10/8 million / Endowm final: \$60.3 million \$25 million \$	management proposed:\$NA / final: • Lurie Garden proposed:\$4-8 million / final: llion \$13.2 million went proposed: \$10 million / final: • Cloud Gate structure proposed: \$6 million / final: on final: \$23 million buntain proposed: \$15 million / final: • Exelon Pavilions proposed: \$NA / final: \$7	 Peristyle/Wrigley Square proposed: \$5 million / final: \$5 million Chase Promenade proposed: \$6 million / final: \$4 million MCormick Tribune Plaza & Ice Rink proposed: \$5million / final: \$3.2 million Misc. (fencing, terraces, graphics) proposed: \$NA / final: \$1.6 million 	City of Chicago
Contraction of the local distance of the loc		Maintenance Benefits V	entilation		
\$445 Bridge	VSq. Ft.	 Chicago Millennium Park is considered one of the Department of Cultural Affairs Millennium Park is considered one of the Iargest green roofs in the world, having been constructed on top of a railroad yard and large parking garages. 	The existing garage has approximately 37 fresh air intakes and 8 exhaust vents position exhaust openings coupled with garage egress stairs were incorporated directly into th air intakes were the most challenging due to the fact that many of the large vents were open areas, the design team created air tunnels between the garage roof and the park positions that didn't interrupt the revised landscape.	e landscape design to have minimal visual impact on t e located within proposed open meadow plains. To ac	he new park. Fresh commodate for the

wly developed Technology Square to the Midtown Atlanta

into Georgia Tech campus. 9 prior to football games.

Riverfront Plaza & Founders Bridge - Hartford, CT

	Cost Breakdow	vn.	E	xpansion	Funding
and the second s	• \$24.6 milli 0 14.6 Million	on for the entire I-91/I-84 Interchan on for Riverfront Plaza		NA	 22% State of Connecticut Department of Transportation (\$5,502,300) 62% Federal Highway Administration (\$11,349,500, plus \$4,000, Grants) 12% US HUD funds (\$2,900,000) 4% Private money through non-profit Riverfront Recapture, Inc. (\$850)
	Uwnership	Maintenance	Benefits	nark and major	civic improvements;
	Feet in length	- NA	 \$700M plant Power of put Timing the of The non-proportion partnerships More than \$ 	ned developmen olic/private partr onstruction of th fit group Riverfr to serve as a cat 16M in economic 700M planned d	t projects adjacent to Plaza, including a convention center, hotel, retail and entertai nerships to serve as a catalyst for investment and redevelopment we park deck with needed highway reconstruction created opportunity to build a high ront Recapture, Inc., championed the riverfront revitalization effort since 1981. The talyst for investment and redevelopment. It activity from events and attractions levelopment projects adjacent to Plaza, including a convention center, hotel, retai

		Cost Breakdown	Expansion	Funding	Benefits
	1984 \$500 Million Interstate 90 &	- NA	- NA	- NA	 Reclaimed old rail yards, revitalization of Boston's One of the largest mixed Public process has major
	rail yards	Ownership	Maintenance	Ventilation	
Tune	9.5 Acres 840 Feet in length 51,208/Sq. Ft.	- NA	Simon Property Group		tem requires fans to handle as much as two nd machinery rooms .

Ventilation

(00 00,000 Federal ISTEA

None

(000,058

ertainment center, Science Center, and 400 housing units;

high quality park and major civic improvements I. They learned how to harness power of public/private

retail and entertainment center, Science Center, and 400

ards, reconnected neighborhoods, and initiated ton's Back Bay; ixed use developments in New England; najor impact on the design and community benefit

two million cubic feet of air per minute, via appropriate

Arlington Gateway Park - Rosslyn, VA Benefits Cost Breakdown Funding Expansion \$280 million for entire project (\$28.6 million/ - NA None mile) - funds for park deck only not available the system. 1982 \$280 Million Interstate 66 Ownership Maintenance Ventilation 4 Acres **City of Arlington** Arlington Parks & Rec None 763 Feet in length \$1,606.97 Tunnel

South River Walk Park -Trenton, NJ



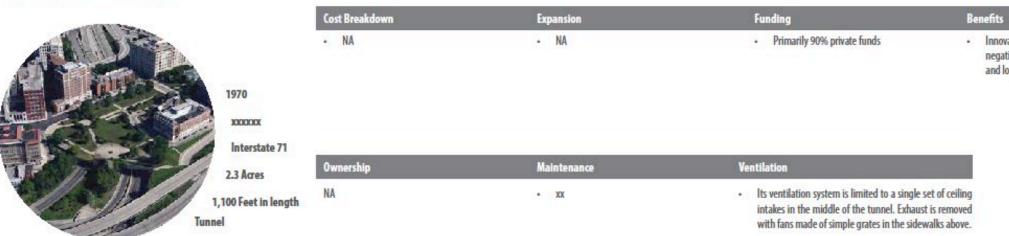
Cost Breakdown	Expansion	Funding
 \$71 million (Roadway only) \$15 Million for Deck Park 		 The NJ Route 29 project was included as part of the 1998 'TEA-21 Federal transportation bill. The contractor's bid for the project was \$71 million.
Ownership	Maintenance	Ventilation
	and a story strend of the story	THE REPORT OF A DESCRIPTION OF A DESCRIP

 Through public pressure, communities can impact the design or redesign of freeways, and ultimately improve their quality of life through the public funds invested for improved transportation infrastructure. In this case, the city of Rosslyn got nearly 4 more acres of park space added to

Benefits

- Built on top of the Route 29 tunnel in Trenton, this urban park complements and enhances the tunnel project, lessens its impacts, provides streetscape improvements, offers access to the Delaware River waterfront, and improves the quality of life for the community's residents.
- One lot with a value of \$120,000 prior to park construction was developed with six housing units that sold for \$200,000 each. The park also helped attract a new 82-unit market-rate residential development.

Lytle Park - Cincinnati, OH



- Innovative freeway design solutions can minimize the negative impacts of construction and provide valuable and long lasting civic amenities

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Sam Smith Lid-Seattle, Conneticut

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Margaret T Hance Park - Phoenix, Arizona

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Klyde Warren Park - Dallas, Texas

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5th Street Bridge - Atlanta, Georgia

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CAP @ Union Station - Columbus, Ohio

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Lytle Park - Cincinnati, Ohio

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Arlington Gateway Park - Rosslyn, VA

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Copley Place - Boston, Massachussets

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Rose Kennedy Park - Boston, Massachussets

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Riverfront Plaza & Founders Bridge - Hartford, CT

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Brooklyn Heights Promenade - Brooklyn, New York

South River Walk Park - Trenton, New Jersey

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Comprehensive Case Studies Featuring Projects

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Case Studies

- 1938 FDR Expressway New York, NY (Deck)
- 1950 Brooklyn Height Promenade Brooklyn, NY (Deck)
- 1970 Lytle Park Cincinnati,OH (Tunnel)
- 1976 Jim Ellis Freeway Park Seattle, WA (Tunnel)
- 1982 Arlington Gateway Park Rosslyn, VA (Bridge)
- 1984 Copley Park Project Boston, MA (Tunnel)
- 1985 Aurbrey Davis & Luther Burbank Lid Mercer Island, WA
- (Tunnel) 1985 Sam Smith & Jimmy Hendrix Lid Seattle, WA (Tunnel)
- 1990 Margaret T Hance Park Phoenix, AZ (Tunnel)
- 1992 Leif Erickson Park Duluth, MN (Tunnel)
- 2000 Riverfront Park & Founders Bridge Hartford, CT (Tunnel)
- 2004 Millenium Park Chicago, IL (Tunnel)

2004 - I-670 Cap at Union Station - Columbus, OH (Bridge)

- 2006 South Riverside Park Trenton, NJ (Tunnel)
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- 2008 Rose Kennedy Greenway Boston, MA (Tunnel)

2012 - Klyde Warren Park - Dallas, TX (Tunnel)

- 2012 Teralta Park San Deigo, CA (Tunnel)
- 2014 520 Lids Seattle, Washington (Cut and Cover Deck)



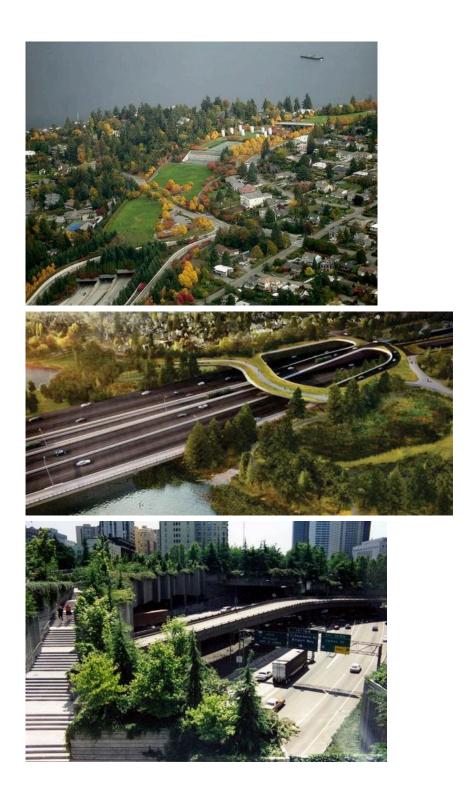
Seattle, Washington

I-90 Lids (cut-andcover) Mount Baker and Mercer Island

520 Corridor Lids

Evergreen Point Lid 84th Ave Lid 92nd Ave Lid

Freeway Park



Seattle Lid Drivers

Fostering community connections Pedestrian access/safety Extending existing neighborhood park space Neighborhood traffic integration

Side effects Minimize of traffic noise and Minimize vehicle emissions

Existing Lid Projects



Dallas

Boston

Seattle

Klyde Warren Park

Dallas, TX

Completed: 2012 Size: 5.2 Acres, Length: 1,045' Cost: \$471/Sq. Ft

Attributes:

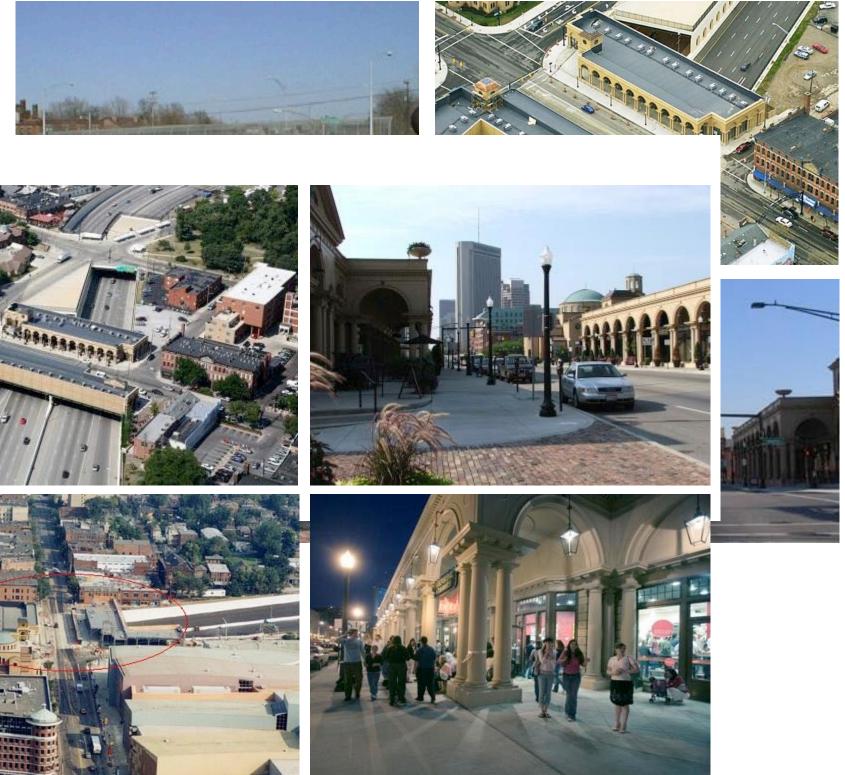
- Spurred in excess of \$1 billion in new development
- Reconnected districts;
- Improved accessibility in/out of downtown CBD;
- Air quality improvement
- Owner: City of Dallas Texas DoT Klyde Warren Foundation











I-670 at Union Station

Columbus, OH

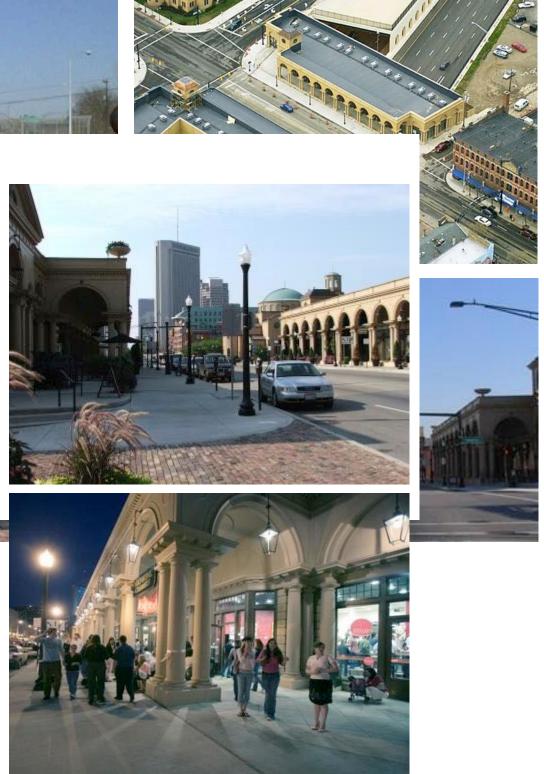
Completed: 2004 Area: 1.12 Acres, Length: 227' **Cost:** \$160/Sq. Ft

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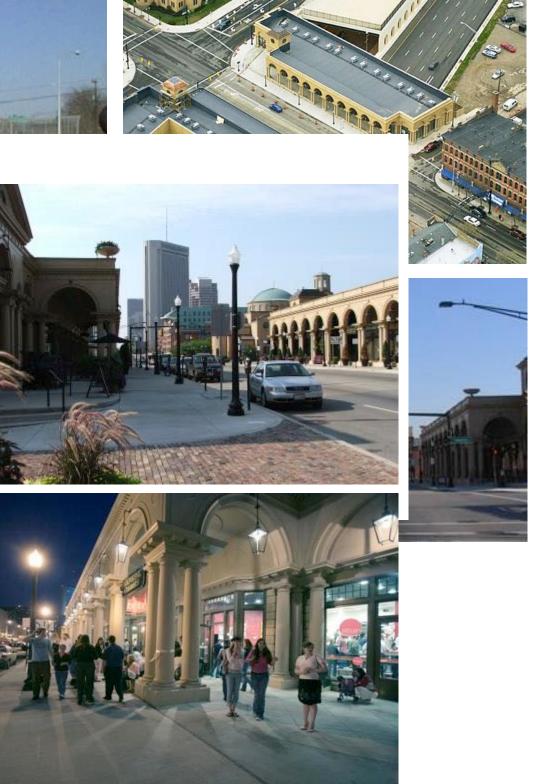
- Mend a 40-year scar
- Composed of three separate bridges
- Provides 25,500 SF of leasable space
- The previous void caused by the highway was transformed into a seamless urban streetscape
- Owner: Ohio DoT

30-year lease with an extension to 70 years









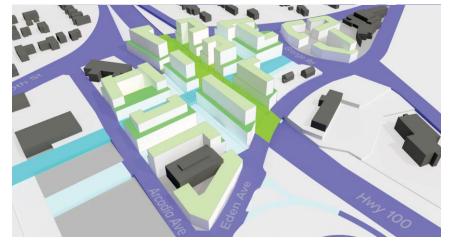
Other Lid Potential: I-94 & Hwy 100



St. Paul - Capital Lid



Minneapolis - Nicollet Ave Lid



Edina – Grandview Lid



St. Paul - Rondo Lid



North Minneapolis - I-94 Land Bridge

MnDOT Owned Right of Way

The Opportunity

Develop long term land value Develop non traditional cash flow

Create Site Infrastructure through

State and Local sales tax, Real Property tax and Jobs.

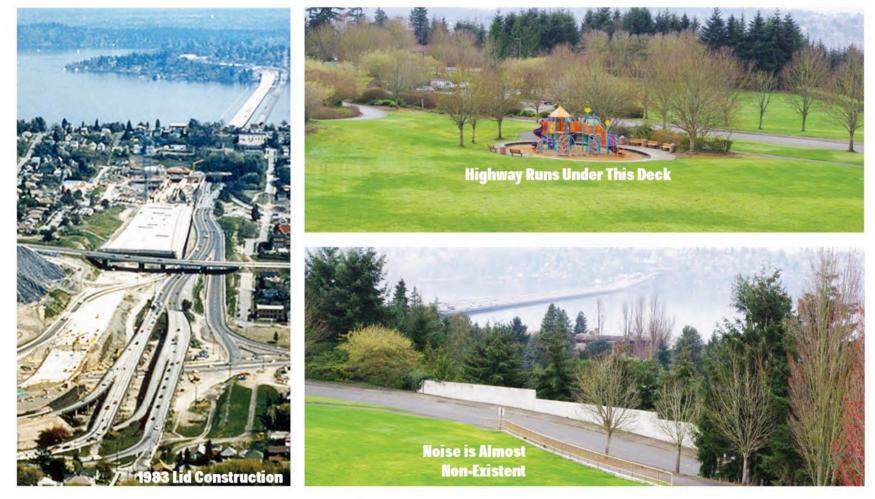
Minneapolis/ St Paul Region Lid Drivers

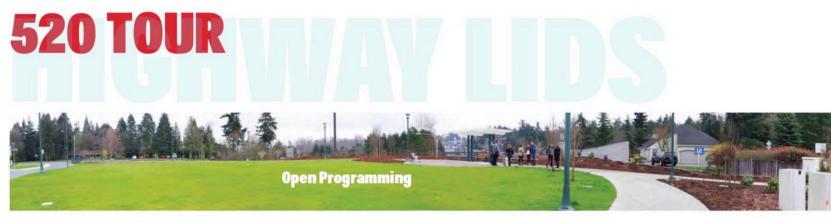
Reconnect our communities Focus on health, equity and jobs **Create a positive framework for development Increase density in the right places** Make our Infrastructure Resilient Zero cost to the people of State of Minnesota

HIGHWAY LIDS











Seattle Field Research | Metropolitan Design Center | University of Minnesota















FREEWAY PARK

SETTING THE PRECEDENT

JIM ELLIS FREEWAY PARK

- Built in 1976
- Designed by Lawrence Hallprin
- Park is a value addition for the residents, shoppers, downtown office workers, and visitors.
- Municipal parking garage benefits from its link with the park as well as to the reestablishment of pedestrian access between First Hill and downtown.
- The park provides a passive space for residents, shoppers, downtown office workers, and visitors to enjoy while adding value to the Park Place building, which ultimately increases property tax revenues.
- Was the first project in the United States whose merits convinced city, state, and federal agencies plus private developers to convert freeway airspace to an open oasis that is usable for its citizens.
- Located between 6th and 9th Avenues, Freeway Park is bounded on the north by Union and on the south by Spring Street.
- To the east is First Hill, to the west the park overlooks Seattle's financial center. Freeway Park provides a space where residents, shoppers, downtown office workers, hotel visitors and the whole array of people from all backgrounds who make up the downtown population may come together to enjoy the



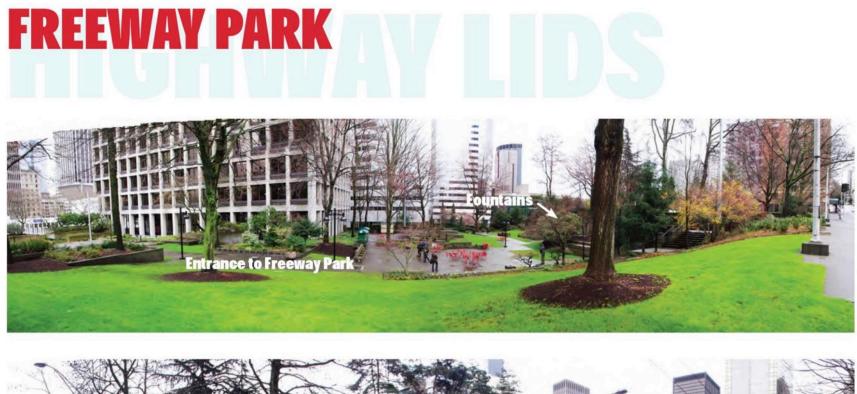


















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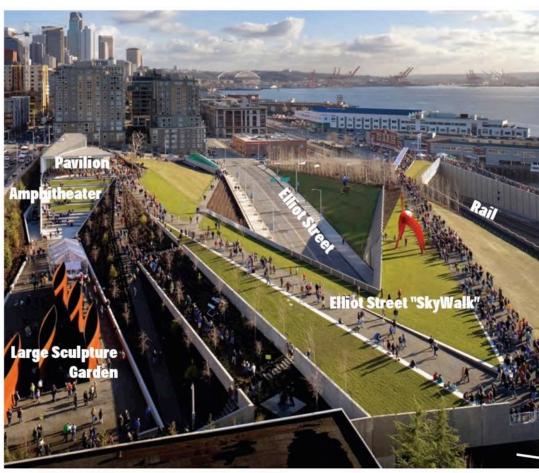


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- Used creative design to draw funding and cut costs:
 - · Pre-cast concrete slabs were designed to cut costs, allow mechanically stabilized earth to fill site, and created a footing drain at the base for stormwater drainage.
 - · Designed supporting structure at edge of park to double as the seawall support structure.
 - · The seawall was planned for development to improve earthquake and storm surge code.
 - · USFWS worked with designers and engineers to create a new seawall that would also work with the supporting wall of the Sculpture Parks edge.
 - · These federal funds were added to the parks budget.
 - · Pedestrian bridge over Elliot Street is considered a "SkyWalk."
 - · Special permitting was needed to construct the bridge.
 - · Rail bridge had to conform to rail authority code and designed in a way that could be easily disassembled if necessary.
 - · It was easier to work with the rail authority on the bridge than it was working with the City on the SkyWalk.













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