

ULI Boston/New England Technical Assistance Panel (TAP) Program

## Advancing Resiliency in East Boston



#### East Boston, MA



### Mission

To provide leadership in the responsible use of land and in creating and sustaining thriving communities worldwide.

ULI is a research and education institution with over 34,000 members worldwide representing the entire spectrum of land use and real estate development disciplines, working in private enterprise and public service.

### ULI at the local level

The Boston/New England District Council covers nearly all of New England with over 1,200 Members—developers, architects, planners, public officials, financiers, students, etc.

ULI Boston/New England is committed to supporting the communities of New England in making sound land use decisions and creating better places. A Technical Assistance Panel (TAP) brings together of a group of ULI members with a range of professional expertise to provide focused, collaborative consultation to a local government or qualifying non-profit organization.

#### **East Boston TAP**

**Sponsored by** Neighborhood of Affordable Housing and the Kresge Foundation Panelists include experts in the fields of architecture, public policy, engineering, real estate law, landscape architecture, and planning.

#### Panelists have donated their time

Final Deliverable – Written report will be available in 6-8 weeks



## **Panelists**

## **Panelists**

Nina Chase, Sasaki Varoujan Hagopian, GEI Consultants Paul Kirshen, University of New Hampshire David Lewis, Goulston & Storrs John Macomber, Harvard Business School John Schmid, Nitsch Engineering Gretchen Schneider, Boston Society of Architects & CDRC **Brian Swett**, Former Chief of Environment, Energy, and Open Space, City of Boston **Bob Uhlig**, Halvorson Design Partnership Jordan Zimmermann, Chair, Arrowstreet

Sarah Barnat, Executive Director Calvin Hennick, Report Writer Ileana Tauscher, Associate





#### Briefing

Panelists participated in a community meeting attended by East Boston residents and public agency representatives on March 25, 2015

Agencies represented: MassDOT, Massport, MWRA, BWSC, MEMA, City of Boston

#### Site Visit

Panelists toured East Boston neighborhoods: Maverick, Orient Heights, Eagle Hill, Jeffries Point

#### Panel interviewed representatives from ULI's partner organization, NOAH:

Magdalena Ayed – Community Liaison Philip Giffee – Executive Director Chris Marchi – Director of Community Building & Environment



#### East Boston Economic & Demographic Data

#### Airport

Over **1000 flights** and **90,000 passengers** daily Daily Revenue – **\$19.2M** 

**MBTA** Over **65,000 daily riders** on the Blue and Silver line

#### Ted Williams Tunnel

Over **70,000 vehicles** daily Nearly **\$310,000** in toll revenue

Sumner Tunnel Over 17,000 vehicles daily Nearly \$75,000 in toll revenue

#### SUMMARY

Average of 250,000 people coming into and out of East Boston each day

Average of **\$500K** MassDOT (T revenue, tunnels)

Average of almost **\$20M** from airport

#### East Boston Economic & Demographic Data

41,128 Total Population30% Children & Elderly30.3% Linguistically isolated16.5% Households below poverty level

**\$22,403** per capita income **22,132** civilian employed population

**40% of employed are** service workers Who earn an aggregate of **\$631,000** per 8 hour shift

Housing Stock 10,890 total rental 4,398 total ownership

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Boston/New England



Panelists touring Jeffries Point

### **Previous Workshops**

**Boston/New England** 

Institute

**Urban Land** 



BAC students conduct neighborhood surveys



Agency + Neighborhood Workshop 1



BAC students discuss surveys with NOAH youth



Impromptu Resident Interviews

Boston/New England

- 1. How do public agency needs & assets overlap with community needs & assets in East Boston?
- 2. What current and future actions can be taken to address both present and future vulnerabilities?
- 3. What policies and financial options exist that can be used to preserve and protect East Boston's assets?

**Mitigation** – lessen energy use, change dependence to renewable energy sources

**Adaptation** – prepare for climate change as it specifically relates to your area and community

Boston/New England

**Social cohesion** – connecting among individuals and networking to foster equity

- Long history of successful community engagement in neighborhood
- History of successful agency engagement
- History of extensive study and planning
- Diverse population

Boston/New England

- Existing infrastructure of community organizing
- Clear neighborhood boundaries

- Proximity to Downtown Boston
- Connection to Metro Boston infrastructure
- Strong political capital at both city and state level
- Shared assets and neighborhood with Massport, an important transit hub for the region
- Overlapping agency interests
- Recent influx of capital
- Defined vulnerabilities



#### **Agency Assets**

**Boston/New England** 





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#### 2050 + Major Storm Flooding (7 ft.)

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#### Transit – MBTA, Major Roads, Tunnel Entry/Exit

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#### 2050 + Major Storm Flooding (7 ft.)

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### **Police Stations and Utility Substations**

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## **Police & Utility Substations in Flood Plain**

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#### 2050 + Major Storm Flooding (7 ft.)

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## **Existing Conditions**

**Boston/New England** 



Lunar High Tide behind Shaw's (Site is Marine Use)



Marsh north of Logan Airport



View of Downtown from Pier's Park



Underutilized waterfront at East Boston Shipyard

# Panelists identified East Boston's assets from the following categories:

- 1. Natural Resources/Coastal Zone
- 2. Built environment & infrastructure
- 3. Health & Human welfare

Boston/New England

4. Local Government & Economy

#### Assets were the categorized into three categories:

- 1. Assets that need to function during an event
- 2. Assets that need to function within 72 hours
- 3. Assets that require more investment so that they can withstand sea level rise over time



## **Strategy – During Event**

**Boston/New England** 

Priority			
Low	High	•	
Major Roads	Fire Station & Ambulance access to residents sheltering in place, Stormwater Drainage, Potable water	High Cost of protectin	Cost of
Functioning Sewer system	Phone Service, Program for potable water resources when direct water access is compromised, Basement waterproofing measures in place or basement allowed to flood with minimized damage		protecting

Potential Strategies:

Flood walls protecting specific access roads to community shelters and vulnerable residents Identifying areas for flood water to go to divert from homes and access roads Work with MBTA, MassDOT, Massport to protect tunnel and road access to neighborhood Flood walls such as Aqua Fence Underground phone lines Backflow preventers



## Strategy – within 72 hours

**Boston/New England** 

Priority			
Low	High		
Access to Jobs, MBTA, evacuation routes, Heating/Air Conditioning	Massport runways, Main access roads, Pump Stations, Utilities (Electrical and Natural Gas), Tunnel Access, Access to local hospitals or clinics	High	gh Cost of
	Access to food (grocery stores or other), Access to community centers/shelters	Low	protecting

#### Potential Strategies:

Identified community centers for food delivery if grocery stores are not accessible MBTA protection of tunnels Phase out basement units, revise zoning to allow for additional story as trade off

## Strategy – protected as Sea Level Rises 2050

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**Urban Land** 

Priority				
•	Low	High	•	
Piers		Massport, MBTA, Tunnel Access, Evacuation Routes, Utilities, Pump Stations, Fuel Tanks, Homes	High	Cost of
		Belle Isle Marsh, Condor Urban Wild, Community Gardens, Bike Routes, Water Transit, (New or revised) Harbor Access routes for recreation and transportation	Low	protecting

**Potential Strategies:** 

Raised parks

Flexible shoreline for transit and recreation access to Harbor

Recreation areas along the waterfront which are designed to flood during daily tides

Developer partnerships to work together and protect larger areas of East Boston



## Immediate preparation at individual scale

- Resident preparedness
- NOAH's work with community

## Short-term – lower cost

**Permanent strategies** – long-term planning climate change planning, require addition investment and partnership with government, public & private agencies

## **Kresge Implementation Grant**



- Simple flood-proofing programs and education
  - Flood kit
  - Water sealant
  - More vents
  - Trade out materials (tile, mold proof)
- Engage local contractors to understand best practices for utility maintenance and upgrades
- Move hazards out of flood plain
- Understand individual vulnerabilities and develop implementable strategies
- Continued community engagement\*\*
- Check-ins/follow up with implementation
- "Check the Neighbor" program
- Basement Cleaning Program

## \*\*Next community meeting – Wednesday, June 10th

- Regrade to create water storage in low-lying areas that don't impact transportation tunnels where they daylight
- Temporary floodwalls AquaFence
- Minor re-grading in land owned by agencies or private parcels
- Develop mitigation plan

Boston/New England

 Developer purchased flood control, community managed

- Develop and implement contiguous waterfront plan
- Flood walls
- Rethink building typologies in flood plain
- Revise zoning and height restrictions
- Promote higher, denser residential buildings
- Tie future developments to infrastructure improvements
- Plan continuous harborwalk improvements
- Encourage use of local contractors for development
- Conduct progress check-ins
- Consider business improvement district to fund capital improvements to resiliency
- Remove above ground utilities in favor of electricity & phone/cable lines underground

There are a number of available programs and instruments that can be applied to climate resiliency, adaptation, and infrastructure improvements.

- District Improvement Financing (DIF)
- Infrastructure Investment Incentive (I-Cubed)
- Chapter 23L
- State Financing Organization
- User Fees
- Matching Funds
- Army Corps of Engineers
- Natural Hazard Mitigation Plans
- PACE Now
- Green Bonds



